# **Shared Services Progress Update**

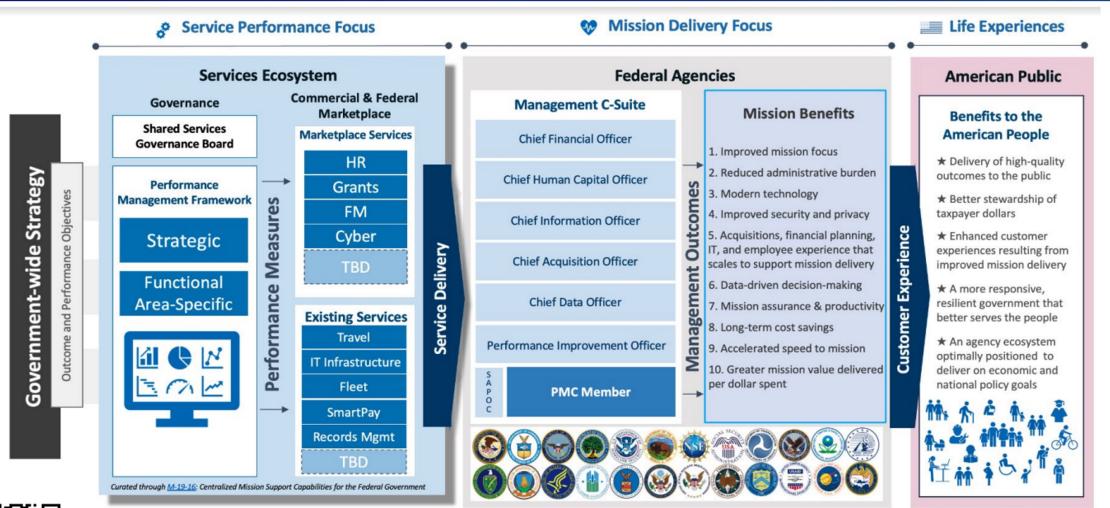
June 11, 2024 DRAFT – For Discussion <u>Purposes Only</u>

★ Shared★ Services

https://ussm.gsa.gov/#performancevideo

## Marketplace Alignment to Mission Delivery





### View Animation: https://ussm.gsa.gov/#performancevideo



View Animation

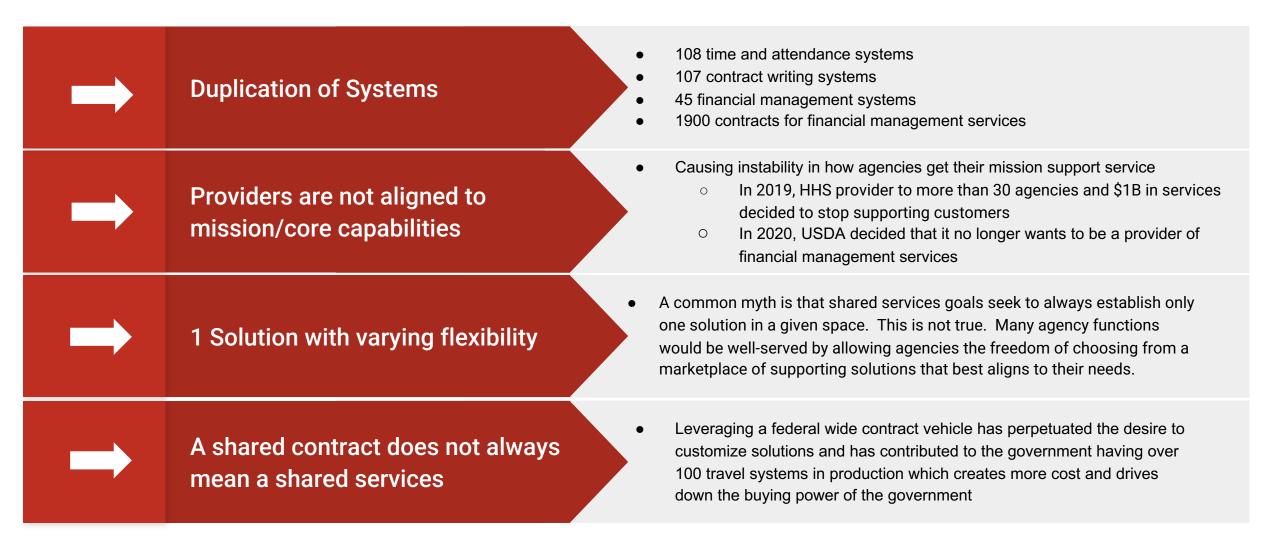
A high-performing services ecosystem (1) optimizes management outcomes in support of mission (2) enhances organizational health and (3) supports the delivery needed to better serve the public, build trust, and realize the promise of a 21st century American experience.



## **Shared Services Challenges**



We have an opportunity to improve the federal government through leveraging the power of shared services for our mission needs





## **Shared Services Opportunities**



We have an opportunity to improve the federal government through leveraging the power of shared services for our mission needs

Ensure continuity and long term mission support leadership	<ul> <li>Alignment of Agency mission to support services creating Quality Service Management Offices (QSMOs)         <ul> <li>CISA ='s Cybersecurity</li> <li>HHS ='s Grants</li> <li>Treasury ='s Financial Management</li> <li>OPM ='s Human Resource Management</li> </ul> </li> </ul>
Create options and choice	The QSMOs will offer and manage a marketplace of solutions and services to provide choice while still being able to leverage the government's buying power
Duplication & Customization	<ul> <li>Continue to establish the government wide business standards to document the government's business requirements         <ul> <li>Initial baseline standards for FM, GM, ERM, RPM, and Travel and Expense</li> <li>The QSMOs work to ensure that products and services in the marketplace adhere to the business standards</li> </ul> </li> </ul>
Shared Services makes good business sense	<ul> <li>Leveraging shared services improves effectiveness and efficiency</li> <li>Reduces costs by:         <ul> <li>Reducing administrative burden on non-mission critical work</li> <li>Enabling data-based decision-making</li> <li>Helping agencies attain economies of scale through consolidating and modernizing technologies across the government</li> </ul> </li> </ul>

## OSSPI's Role



### Communication & Outreach

OSSPI supports development and articulation of messaging to agencies, councils, and industry to create awareness and improve agency adoption of the government-wide shared services portfolio.

### Performance Framework

OSSPI collects/analyzes marketplace performance information to support an understanding of how available services can better align to improving agency capacity to support and deliver on mission.

### Agency Readiness

OSSPI engages agencies to understand their progress and readiness, identifying blockers and impediments and developing recommendations for action in coordination with the SSGB, SAPOC, Providers, and OMB.

### Agency Investment Action Plan

Coordinates with OMB on the review and approval of agency investments in financial management, cybersecurity, human resources and grants outside of QSMO marketplaces.

### Marketplace Coordination

OSSPI convenes with providers, QSMO, and SSGB to identify sharing opportunities, address issue resolution, and develop marketplace strategy.



OSSPI coordinates the governance stack used to set direction and make decisions which includes: the Shared Services Governance Board, the agency Senior Accountable Point of Contact, and the Business Standards Council.

### <sup>)</sup> Business Standards

OSSPI leads the process to obtain interagency, cross-functional agreement on mission support data and business standards across 12 functional areas.

### Ongoing Assessments

OSSPI three engagements to monitor and improve performance across the ecosystem:

- The Shared Services Satisfaction Survey
- The QSMO Satisfaction Survey
- The Agency Annual Shared Services Plan

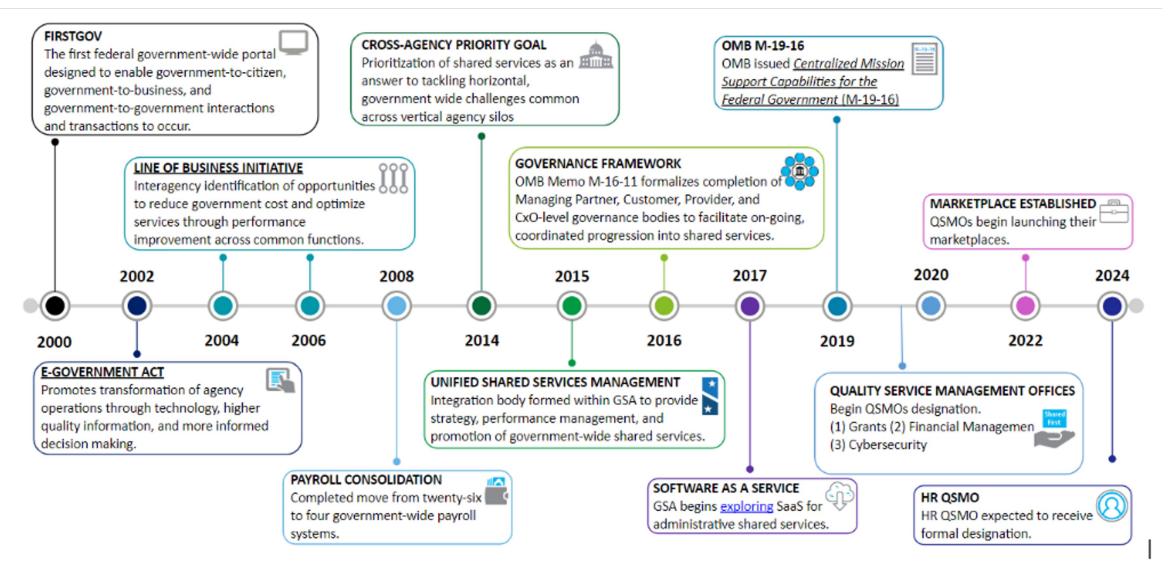
### **Modernization Best Practices**

**OSSPI** 

Supports agency adoption of best practices for system and service modernization including the Federal Modernization and Migration Management playbook (M3).

## Evolution of Shared Services





# Program Governance, Oversight, and Partnerships







The SSGB is a cross-council Board of agency executives from each of the Federal Executive Councils. The Board serves as the agency voice in making recommendations to OMB on opportunities to identify shared agency needs for technologies and services that will advance management priorities.



ACQUISITION

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https://ussm.gsa.gov/sapoc









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Katy Kale 🗔

Deputy Administrator

General Services Administration











TRD

USAID

All CFO Act Agencies designate SAPOC to coordinate across agency their

**agency** and collaborate with program offices to support adoption of

shared service strategies, communicate information, and take related

actions to drive operational efficiency and effectiveness consistent with

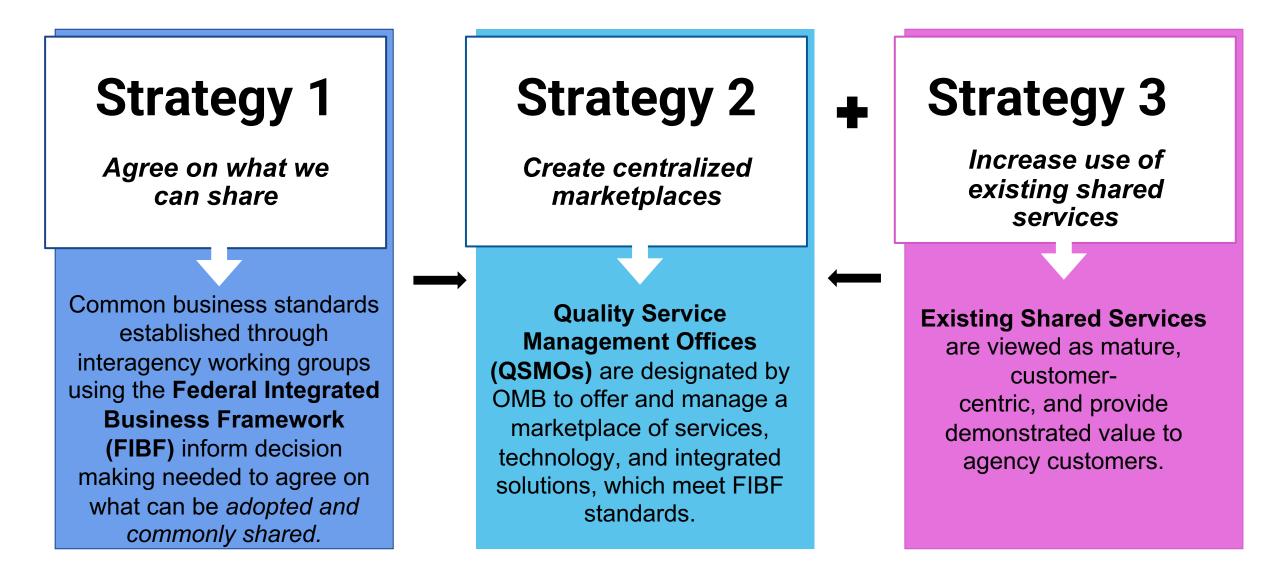


# Program Objectives, and Strategy Updates



## Three Organizing Strategies



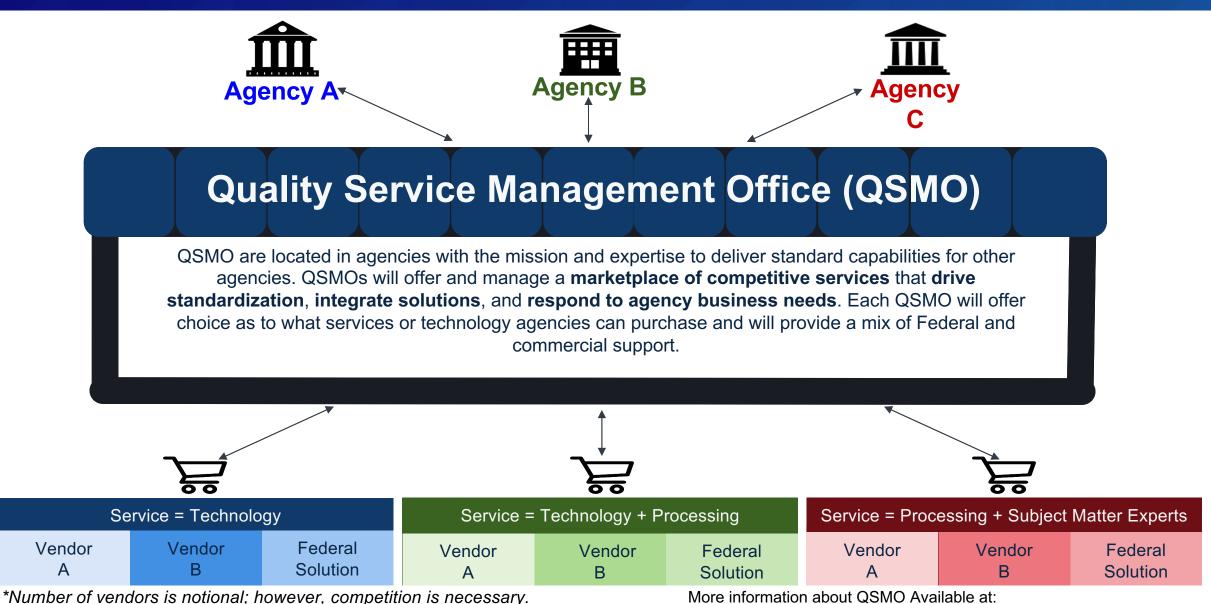


Functional Area	Designated Standards Lead	Federal Business Lifecycle	Business Capabilities	Business Use Cases	Standard Data Elements	Service Measures
Real Property Management	GSA	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Travel	GSA	<b>&gt;</b>	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Electronic Records Management	NARA	<b>~</b>	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Core Financial Management	Treasury FIT	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$	$\checkmark$
Grants Management	ннѕ	$\checkmark$	✓	$\checkmark$	$\checkmark$	1
Contract Writing	DHS	$\checkmark$	✓	~	1	1
Cybersecurity Services (SOC & VDP)	DHS	$\checkmark$	$\checkmark$	4	1	1
Regulation Management	GSA	$\checkmark$	V	1	$\checkmark$	✓
HR Management Services (Employee Lifecycle)	ОРМ	$\checkmark$	V	1	$\checkmark$	$\checkmark$
HR Management Services (Enabling Functions)	ОРМ	$\checkmark$	$\checkmark$	1	$\checkmark$	$\checkmark$
Freedom of Information Act	DOJ	2	2	1	1	1
Mail Operations Management	GSA	2	2	1	1	1
Equal Employment Opportunity	EEOC	2	2	1	1	1



## Strategy 2: Create Centralized Marketplace How QSMOs Support Agencies



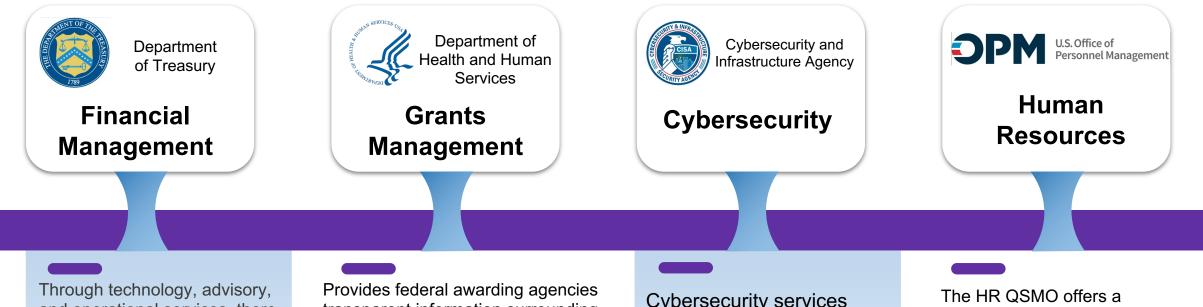


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# The Marketplaces



★ Shared ★ Services



I hrough technology, advisory, and operational services, there is choice and flexibility for agencies planning financial system modernizations, sustaining current operations, or fulfilling a financial management needs

FM Marketplace

Provides federal awarding agencies transparent information surrounding solution performance, price methodology, and customer satisfaction while providing designations of high-quality solutions with modern functionality and adherence to data and business standards.

Grants Marketplace

Cybersecurity services that meet or exceed government standards and requirements. This helps ensure that agencies receive best-inclass services for the best cost

> Cyber Marketplace cybersharedservices@cisa.dhs.gov

The HR QSMO offers a marketplace of solutions compliant with robust, approved standards and helps agencies understand how to maximize their value



## Goals: Through FY24 in Designated Areas



### **Grants Management (HHS)**

- Expand current Marketplace offerings to reduce duplicative Grants IT investments and provide flexibility in grants IT solutions options for awarding agency customers to better meet customer demand and mission needs.
- Establish an Acquisition Gateway presence to provide agency customers with resources and additional information to better inform and streamline Grants IT acquisition items.
- Continue to develop a strategy for future implementation of CX capabilities to provide agency and recipient customers with a more mature IT services delivery and improved customer experience.

### Cybersecurity QSMO (DHS CISA)

- CISA will continue it's work to centralize additional cybersecurity capabilities as shared services to drive significant cost avoidance and improve cybersecurity posture government-wide.
- CISA and GSA will collaborate to add a broader range of commercial cybersecurity managed services into the Cyber Marketplace. These partnerships ensure we incorporate the benefits of commercial innovation into the Federal enterprise, provide broader choice and availability to CISA stakeholders while increasing our overall capacity to secure the Federal enterprise.
- These milestones will further advance CISA's capabilities to secure Federal and state infrastructure while also expanding CISA service adoption, currently leveraged by over 70% of Federal Citizen Executive Branch (FCEB) agencies.

### Human Resources QSMO (OPM)

- Refresh and extend the HR IT Inventory and HR IT Modernization Roadmap. This will lead to a coordinated multi-agency procurement of a standards-aligned platform in key HR areas such as Time & Attendance or Core HR.
- Lead Data Analytics Community of Practice to create a library of tools and templates to support agencies. Provide staffing of project teams to advance goals of the CHCO Council Data Working Group.
- Lead the Workflow Automation Community of Practice to accelerate deployment of workflow automation platforms and techniques across agencies.
- Launch an HR QSMO Marketplace so agencies can compare marketplace offerings, conduct market research, and share best practices to help ensure they get the best value for HR solutions.

### Financial Management QSMO (Treasury)

- Continue outreach to the vendor community and onboard additional vendors to ensure a robust portfolio of modern, innovative offerings that support standardization and provide agencies flexibility and choice in meeting immediate and long term financial management agency needs.
- Continue use of customer experience methods and tools to engage stakeholders and ensure quality and usability of the Marketplace.
- Support agencies in planning and use of the Marketplace to drive financial system modernization, sustain current operations, and fulfill a variety of financial management needs.

## **HR QSMO Marketplace**

	Ga	teway	Tools & Resources V External Resources V			
Who We Are About the HR QSMO Introduction to the Marketplace Voice of the Customer HR QSMO Satisfaction Survey Welcome Community Forum Solutions Catalog Market Intelligence Center HR Line of Business (HRLOB) Communities of Practice OPM Data Portal HR OSMO Partners	- + + + + +	<image/> <section-header><section-header><section-header><section-header><section-header><text><text></text></text></section-header></section-header></section-header></section-header></section-header>	For more information on the HR QSMO and its offerings Email us at <u>HRQSMO@opm.gov</u> Click Here for the Community Forum, hosted by GSA Interact	Federal Shared Service Providers     (FSPs) Submitting JBCs		

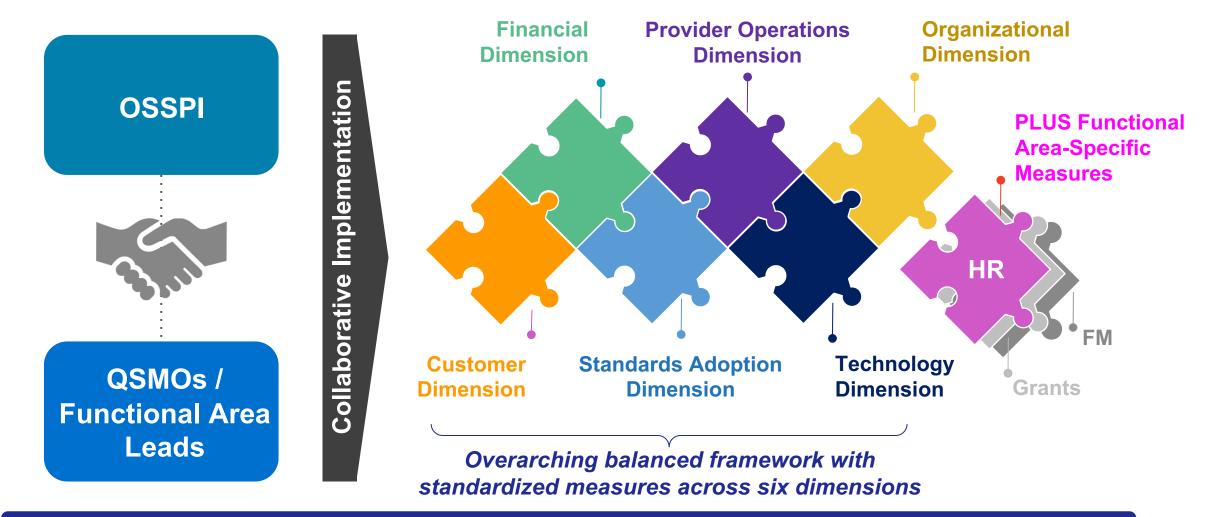
HR Quality Services Management Office 

# Provider Performance Framework



## Provider Performance Framework Operationalization Model





### Rollout of Payroll Provider Pilot as Proof-of-Concept in the coming months

\*An evidence-based approach to piloting Provider Performance uses the Phase 1A HR Provider Framework (2024) which incorporates past work and inputs from SSP / Customer Outreach, the <u>Marketplace Performance Management Framework (2021)</u>, <u>High Performing Provider Criteria (2016)</u>, ProviderStat (2016), as well as Industry Research on Commercial Measures and Tech Debt.

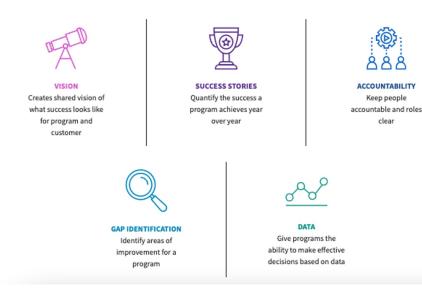
## Performance Management on the Web





#### Why Is Performance Management Important?

Performance management is a crucial function of any government program, whether its big or small, public-facing or internal. For a program to continuously improve, its performance must be tracked. Establishing Performance Management initiatives means setting agreed upon goals that programs work toward. Aligning performance management of the services agencies buy and use to the same ways that agencies themselves are measured is a core tenet of an effective framework and provides the following benefits:



#### Performance Management Benefits for Customer Agencies and the Shared Services Ecosystem

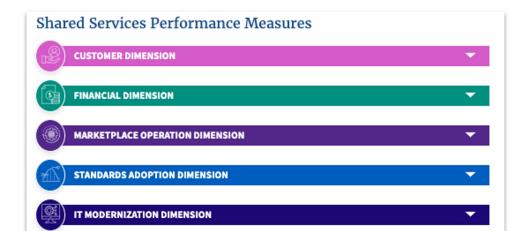
Establishing a formal Performance Management framework is key to ensuring shared services solutions are delivering meaningful impacts across government. What doesn't get measured doesn't get managed. The long-term benefits of Performance Management tracking for shared services solutions are included below:





#### IDENTIFY STRENGTHS AND AREAS FOR IMPROVEMENT WITHIN THE SHARED SERVICES ECOSYSTEM

Measure the progress of the shared services programs to identify where they are succeeding and where they need extra support.



#### https://ussm.gsa.gov/performance-management

# Cost Recovery and Price Transparency



## **Cost Recovery and Price Transparency Project Overview**



### **Problem:**

Shared Service Providers (SSP) face challenges in setting appropriate rates and charging for periodic rate increases necessary to modernize solutions and deliver services.

This limits their ability to **recover their costs** and modernize offerings and poses risks regarding the accumulation of **technical debt.** Addressing these issues is necessary to reliably fulfill customer obligations and strategically plan for the future.

### **Objective**:

To establish community viewpoints regarding cost recovery and to determine the necessary resources and actions to address the need to sustain and modernize operations.

### **Outcomes:**

**Improved customer understanding and satisfaction:** Customers will gain clarity on pricing and perceive SSPs as more transparent and responsive to their needs, leading to better-informed decisions and increased trust and satisfaction with SSP services



Enhanced ability for SSPs to fully recover costs: SSPs will more effectively establish sustainable rates by obtaining customer buy-in and acceptance of pricing



Enhanced budget planning: SSPs and customers will have a structured approach to budget planning, facilitating smoother financial management



Adaptability: The recommendations will be flexible enough to apply to any one of a number of different provider scenarios.

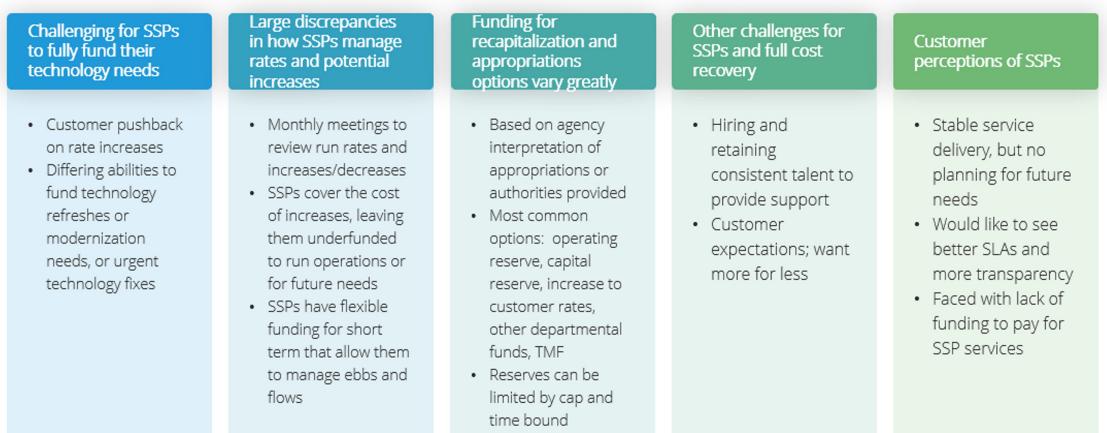


Action Plan: A proposed action plan for relevant SSPs and host agencies to address recommendations.

## Cost Recovery and Price Transparency Takeaways



## **Key Takeaways**



• Agencies prefer TMF

## Customer and Provider Concerns



### Key Takeaways from 6 CFO Act Customer Interviews

### **1.** Lack of transparency:

- Need visibility into pricing components
- Willingness to pay for enhanced service or technology improvements, but can't justify additional budget without details
- Timing of published rates is too late for proper budget planning

### 2. Lack of innovation:

- Stable service delivery
- Lack of added value and future planning

## 3. Lack of collaboration/partnership:

 Limited communications when planning for change; upgrades, enhancements, etc.

### 4. Diverse experiences:

- Varying levels of customer satisfaction
- Little consistency in service level agreements, communication, transparency into pricing, etc.

## Key Takeaways from 12 SSP Interviews

- 1. Lack of funding:
  - Limited options for funding to cover modernization efforts
  - Inconsistent reserve mechanisms across SSPs
  - SSP not a priority for home agency

## 2. Customer Pushback:

 Customers do not want to pay for rate increases; SSPs must cover these additional costs from already limited resources

### 3. Resource constraints:

 Hiring and retaining talent is limiting ability to support customers

### 4. Customer Expectations:

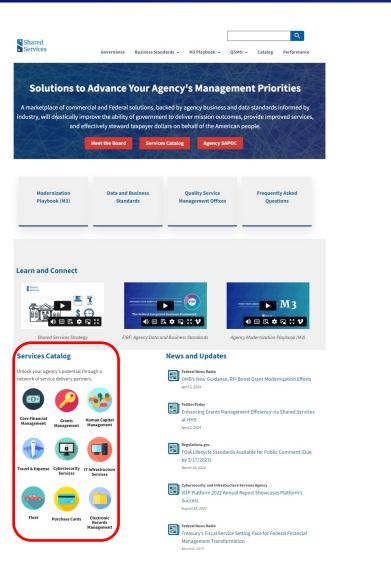
• Customers want more for less

# **Services Catalog**



## **Shared Services Catalog**





#### Shared Services

Governance Business Standards M3 Framework OSMO

#### **Mission Support Services Catalog**

Catalog

Cybersecurity QSMO

Services: Security Operations Center standardization.

standardization, and DNS Resolver

Vulnerability Management

Services: Fleet Management,

rentals. Fleet electrification

E-Gov Travel Services

Services: Travel and Expense Management

Purchasing, Leasing, Short-term

service

**GSA** Fleet

Performance

Welcome to the Mission Support Services Catalog. Agencies can use this catalog to learn about services and technologies that will enhance their capacity to deliver on their mission support responsibilities. The catalog directs agencies to the websites and contact information of servicing organizations and providers that are making these capabilities available to the Federal community.

#### **Reset Filter**

### 9 items

ter by Functional Area inancial Management irants Management ybersecurity iuman Resources	Financial Management QSMO Services: Accounts Payable, Accounts Receivable, General Ledger, Reporting	Grants Management QSMO Services: Grant Program Administration and Oversight, Management of Grant Pre-Award Award, Post-Award & Closeout, Grant Recipient Oversight
Increase Cards Fleet Information Technology Travel & Expense	Human Resources QSMO (Pre-Designated) Services: Talent Acquisition, Talent Development, Employee Performance Management, Compensation Management, Benefits Management	GSA SmartPay Services: Purchase Cards, Approvals, Reconciliation
	Electronic Records Management Services: Records capture, Maintenance & Use, Records Disposal, Transfer of Permanent Records to NARA	Enterprise Infrastructure Solutions Services: Networks, Telecom, Cloud

Questions about the catalog should be directed to OSSPI.SharedServices@gsa.gov. Questions about specific services should be directed to the contact email listed on each provider's page.



Home > Mission Support Services Catalog > Cybersecurity QSMO



Services: Security Operations Center standardization, Vulnerability Management standardization, and DNS Resolver service

The Cyber Marketplace offers priority CISA services to help agencies manage cyber risk. In addition to CISA-offered solutions, the Cyber QSMO also partners with federal service providers to offer additional cybersecurity services that will meet or exceed government standards and requirements. This helps ensure that agencies receive best-in-class services for the best cost.

#### VISIT: Website | Marketplace | CONTACT: QSMO@hq.dhs.gov

#### Cybersecurity QSMO Marketplace

The Cybersecurity QSMO Marketplace is an online platform for acquiring high-quality, cost-efficient cybersecurity services. The Cyber OSMO centralizes, standardizes, and markets cybersecurity services offered in conjunction with participating federal service providers Centralizing this information helps reduce the time and cost involved in sourcing and maintaining cybersecurity solutions across the federal civilian enterprise.

#### CISA's Cybersecurity Shared Services Office recently published a blog on the Vulnerability Disclosure Program, one of many services offered through the CISA's Cybersecurity Marketplace.



# M3 Playbook





## Modernization and Migration Management (M3) Framework and Playbook





Alignment with government wide initiatives including the agency Investment Planning Process, Business Standards and OMB Memorandums M-19-16 and M-21-20



QSMOs as Responsible Party and Stakeholder



Streamlined content and supporting materials to help agencies plan and execute modernization projects



Improved user experience through updated web redesign

M3 Playbook 0: Assessm		2: Selection ~ 3: Engage	ment ~ 4: Migration ~	5: Operations ~	Resources	
Introduction to M and Migration Ma	odernization magement (N	13)				
Transitions are difficult but you can be agencies achieve successful outcomes a migrations.						
Program Management Statebookers Statebookers	0 Assesment Build a vision and build a vision and	•		Service Service Phase U Object Investme Investme Investme Regurad Key Task	Phase 0: Assessment D: Assessment ive uirement to submit capital plan ts through Capital Planning an t Control (CPIC) process with ddditional information.	
Use the M3	Playbo	ook		0.1 ±	customer fine Vision View Details customer velop Project Business Case View Details	

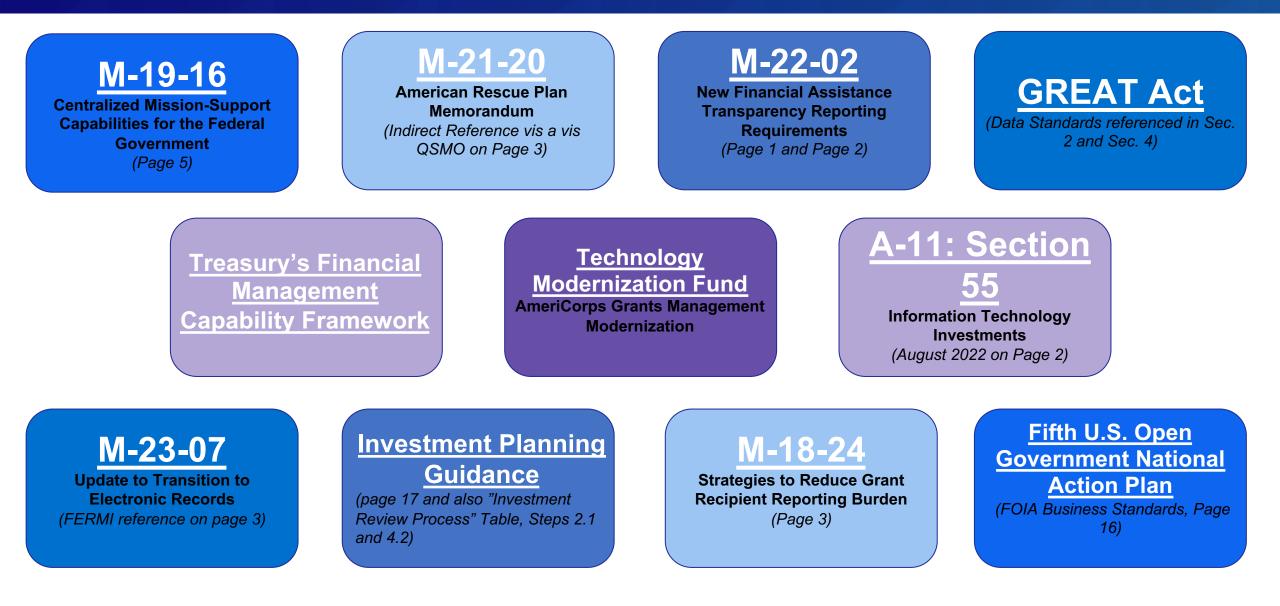
# PMA Alignment and Guiding Memorandums/Policies





## **Policy and Related References to Shared Services**

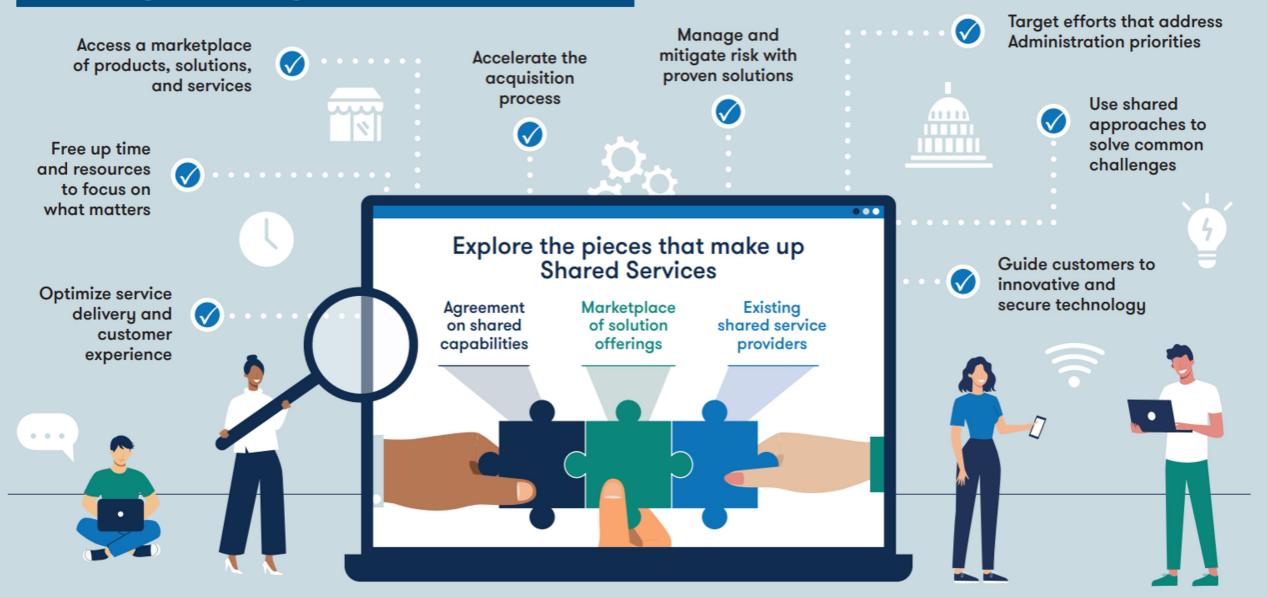




### Advancing the President's Management Agenda through Shared Services

Shared

Elevating the capacity of agencies to deliver on their mission for the benefit of the American public



### Advancing the President's Management Agenda through Shared Services



Resetting the operating model for delivery

#### PRESIDENT'S MANAGEMENT AGENDA

 Empower the federal workforce Encourage cross-agency collaboration to foster a collective

problem-solving mindset through agreement on business standards

- Promote diversity, equity, inclusion, and accessibility (DEIA) Ensure relevant parties are engaged and involved in setting standards using DEIA principles
- Identify and prioritize standards
   Optimize agency delivery of consistent, excellent customer
   experience through creation of standard performance targets
   and measurement processes
- Promote a positive, consistent, and secure customer experience

Offer a marketplace of secure, shared solutions that improve service delivery and reflect the needs and perspectives of agency customers

Equip the federal workforce

Provide federal agencies modern shared solutions to optimize the focus on mission achievement, attract and retain top talent, and support the Build Back Better agenda

- Improve use of data in strategic decision-making Help agencies effectively use standardized data through adoption of shared solutions to inform business intelligence insights and data-driven decisions
- Address societal inequities

Increase use of Best-In-Class contracts for solutions and services, consistent with statutory socio-economic responsibilities

- Provide access to sustainable technical solutions
   Help the Federal Government buy as one organization and
   promote goods and services made in America that align with
   environmental priorities
- Build the acquisition infrastructure Increase productivity via digital solutions

### CUSTOMER EXPERIENCE EXECUTIVE ORDER

#### Improve results for customers

Establish data and performance standards to measure progress on customer experience

 Promote equitable, standards-based solutions that align to agency requirements

Provide solutions that meet customer needs without sacrificing standards

- Reduce the "time tax" for government services
   Offer federal agencies access to standard solutions and processes to optimize service delivery to the American public
- Foster equitable access to marketplace of shared solutions Incorporate the voice of the customer, human-centered design methodologies, and empirical customer research in the shared solution design process
- Improve efficiency and effectiveness of government

Offer agencies access to mature and customer-centric mission-enabling services

Establish consistency in service delivery
 Provide a high level of customer experience to federal agencies through
 the adoption of shared solutions

### OMB MEMORANDUMS

#### Identify a common set of support capabilities

Align mission support functions across government to foster easier adoption of marketplace solutions

Achieve agreement from key stakeholders

Convene stakeholders from industry and government and document interagency standards and priorities for shared services

• Establish modern solutions to address common challenges Offer and manage a marketplace of innovative technologies and services that meet federal agency requirements and needs

#### Deliver increased value

Drive continuous improvement of marketplace design and delivery via customer feedback loop

#### Promote economies of scale gained through growth of shared services

Leverage the centralized buying power of the Federal Government to more efficiently acquire centralized mission support capabilities

#### Optimize agency mission delivery

Deliver quality services that have a proven track record of providing demonstrated value to federal agencies

- Information compiled from: • The Office of Management and Budget (OMB) <u>Memorandum-19-16</u> (2019). • OMB <u>Memorandum-21-20</u> (2021). • OMB <u>Memorandum-22-22</u> (2021). • OMB <u>Memorandum-22-12</u> (2022).
- Performance.gov <u>The Biden-Harris President's Management Agenda (PMA)</u> (2021).
- The White House Executive Order 13985 (2021).
   The White House Executive Order 13985 (2021).
- The White House Executive Order 14035 (2021).
   The White House Customer Executions
- The White House <u>Customer Experience Executive Order</u> (2021). More info at: <u>https://ussm.gsa.gov/</u>